

Scrutiny Inquiry Panel - Combating Loneliness in Southampton

Thursday, 8th September, 2016
at 5.30 pm

PLEASE NOTE TIME OF MEETING

Conference Room 3 - Civic Centre

This meeting is open to the public

Members

Councillor Burke
Councillor Coombs
Councillor Laurent
Councillor Murphy
Councillor Parnell
Councillor T Thomas
Councillor Whitbread

Contact

Scrutiny Manager
Mark Pirnie
Tel: 023 8083 3886
Email: mark.pirnie@southampton.gov.uk

PUBLIC INFORMATION

Role of Scrutiny Panel Inquiry – Combating Loneliness in Southampton

The Overview and Scrutiny Management Committee have instructed the Scrutiny Panel to undertake an inquiry into Combating Loneliness in Southampton.

Purpose: To review progress being made in Southampton to combat loneliness and to understand what is being done to reduce loneliness elsewhere, and what initiatives could work well in the City to help people make connections and improve their wellbeing.

Southampton City Council's Priorities

- Jobs for local people
- Prevention and early intervention
- Protecting vulnerable people
- Affordable housing
- Services for all
- City pride
- A sustainable Council

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public. Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Public Representations

At the discretion of the Chair, members of the public may address the meeting about any report on the agenda for the meeting in which they have a relevant interest.

Smoking policy – the Council operates a no-smoking policy in all civic buildings.

Mobile Telephones – please turn off your mobile telephone whilst in the meeting.

Fire Procedure – in the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access – access is available for the disabled. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Dates of Meetings: Municipal Year

2016	2017
8 September	19 January
6 October	2 March
17 November	
8 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The general role and terms of reference of the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council's Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 3.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, *both* the existence *and* nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

(iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

(iv) Any beneficial interest in land which is within the area of Southampton.

(v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

(vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

(vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value for the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or

- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

Agendas and papers are now available via the City Council's website

1 ELECTION OF CHAIR AND VICE-CHAIR

To elect the Chair and Vice Chair for the Municipal Year 2016/17.

2 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

3 DECLARATION OF PARTY POLITICAL WHIP

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

4 DECLARATIONS OF SCRUTINY INTEREST

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

5 STATEMENT FROM THE CHAIR

6 INQUIRY TERMS OF REFERENCE (Pages 1 - 8)

Report of the Service Director, Legal and Governance inviting the Panel to note the terms of reference and to amend and approve a final version of the outline inquiry project plan, attached.

7 INTRODUCTION TO THE INQUIRY (Pages 9 - 12)

Report of the Service Director, Legal and Governance introducing the invited guests for the inaugural meeting of the scrutiny inquiry, attached.

Wednesday 31st August, 2016

Service Director, Legal and Governance

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DECISION-MAKER:	SCRUTINY INQUIRY PANEL		
SUBJECT:	INQUIRY TERMS OF REFERENCE		
DATE OF DECISION:	8 SEPTEMBER 2016		
REPORT OF:	SERVICE DIRECTOR – LEGAL AND GOVERNANCE		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	Mark.pirnie@southampton.gov.uk	
Director	Name:	Richard Ivory	Tel: 023 8083 2794
	E-mail:	Richard.ivory@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY
None

BRIEF SUMMARY

On 11 August 2016 the Overview and Scrutiny Management Committee (OSMC) agreed the terms of reference for a scrutiny inquiry examining how loneliness can be combated in Southampton.

The outline project plan for the inquiry identifies themes for each meeting. This report invites the Panel to note the terms of reference and to amend and approve a final version of the outline inquiry project plan.

RECOMMENDATIONS:

- (i) That the terms of reference set out in Appendix 1 be noted.
- (ii) That the Panel discuss, amend and approve a final version of the attached outline inquiry project plan allowing for sufficient flexibility and the availability of suitable witnesses.

REASON FOR REPORT RECOMMENDATIONS

- 1. To enable the Scrutiny Inquiry Panel to commence the evidence gathering process.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

- 2. There are numerous options that could be included within the attached draft terms of reference. The version attached reflects the feedback from the OSMC.

DETAIL (Including consultation carried out)

- 3. The OSMC agreed the outline terms of reference for a scrutiny inquiry examining how loneliness can be combated in Southampton on 11 August 2016.
- 4. Panel members are invited to note the terms of reference and to amend and approve a final version of the attached outline inquiry project plan. The approved plan will then provide the structure to the subsequent meetings of this review, allowing for flexibility and the availability of suitable witnesses.

5. The outline inquiry project plan identifies that the review will be conducted over 6 meetings of the Scrutiny Inquiry Panel. It is envisaged that each of the inquiry meetings will last for approximately two hours.

RESOURCE IMPLICATIONS

Capital/Revenue

6. Resources to support the scrutiny review will come from existing budgets.

Property/Other

7. N/A.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

8. The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.

Other Legal Implications:

9. None

POLICY FRAMEWORK IMPLICATIONS

10. The outcome of the scrutiny review may contribute to the following priorities within the Council Plan:
- Protecting vulnerable people
 - Prevention and early intervention
 - City Pride

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
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SUPPORTING DOCUMENTATION

Appendices

1.	Terms of Reference and Inquiry Plan
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None	
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Combating Loneliness in Southampton Terms of Reference and Inquiry Plan

1. Scrutiny Panel membership:

- a. Councillor Whitbread
- b. Councillor Murphy
- c. Councillor Coombs
- d. Councillor Burke
- e. Councillor Parnell
- f. Councillor Laurent
- g. Councillor T Thomas

2. Purpose:

To review progress being made in Southampton to combat loneliness and to understand what is being done to reduce loneliness elsewhere, and what initiatives could work well in the City to help people make connections and improve their wellbeing.

3. Background:

- Loneliness is a significant and growing issue. Acute loneliness has been consistently estimated to affect around 10-13 per cent of older people but it is recognised that loneliness can affect all age groups.
- Its impacts are devastating and costly – with comparable health impacts to smoking and obesity.
- Loneliness is amenable to a number of effective interventions. Taking action to reduce loneliness can reduce the need for health and care services in the future
- The Campaign to End Loneliness and Age UK have developed a framework which sets out a series of practical interventions to address isolation.
- Loneliness has been identified by the Better Care Programme as a major issue for people living in Southampton and work, co-ordinated by the Integrated Commissioning Unit, is underway to produce a plan to tackle loneliness in the City.

4. Objectives:

- a) To review progress being made in Southampton to combat loneliness.
- b) To understand what is being done to reduce loneliness elsewhere.
- c) To identify what initiatives could work well in the City to help people make connections and improve their wellbeing.

5. Methodology:

- a) Benchmarking our current progress against framework
- b) Seek stakeholder views
- c) Undertake desktop research
- d) Identify best practice

6. Proposed Timetable:

Six meetings between September 2015 and March 2016.

7. Draft Inquiry Plan (subject to the availability of speakers)

Meeting 1: 8 September 2016

- Introduction, context and background
 - What is loneliness / social isolation?
 - What are the issues faced and impact on individuals and local services?
 - What groups are at risk and what are the risk/trigger factors?
 - Types of support we need to consider having in place
- Overview of current position in Southampton.

To be invited:

- Cabinet Member for Health and Sustainable Living
- Representative from The Campaign to End Loneliness

Meeting 2: 6 October

Issue – How do we identify people who are lonely?

- Raising awareness
- Using data

To be invited:

- To be confirmed

Meeting 3: 17 November 2016

Issue – What works effectively to combat loneliness for **older people** and how can we help?

To be invited:

- To be confirmed

Meeting 4: 8 December 2016

Issue - What works effectively to combat loneliness for **children and young people** and **working age adults** and how can we help?

To be invited:

- To be confirmed

Meeting 5: 19 January 2017

Issue – Identifying the Gateway services and blockages

To be invited:

- To be confirmed

Meeting 6: 2 March 2017

To approve the final report of the inquiry and recommendations.

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DECISION-MAKER:	SCRUTINY INQUIRY PANEL		
SUBJECT:	INTRODUCTION TO THE INQUIRY		
DATE OF DECISION:	8 SEPTEMBER 2016		
REPORT OF:	SERVICE DIRECTOR – LEGAL AND GOVERNANCE		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	Mark.pirnie@southampton.gov.uk	
Director	Name:	Richard Ivory	Tel: 023 8083 2794
	E-mail:	Richard.ivory@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY
None

BRIEF SUMMARY

For the opening meeting of the ‘Combating Loneliness in Southampton Inquiry’ the Cabinet Member for Health and Sustainable Living has been invited to outline the Executive’s position on combating loneliness in the city. This will be followed by a presentation from Marcus Rand, Director of the National Campaign to End Loneliness.

Adrian Littlemore, Senior Commissioning Manager - Southampton City Clinical Commissioning Group, will then provide an overview of current progress and activity that is planned or being delivered in Southampton to combat loneliness.

RECOMMENDATION:

- (i) The Panel is recommended to consider the comments made by the Cabinet Member and invited experts and use the information provided as evidence in the review.

REASON FOR REPORT RECOMMENDATIONS

1. To enable the Panel to compile a file of evidence in order to formulate findings and recommendations at the end of the review process.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None.

DETAIL (Including consultation carried out)

3. Councillor Shields, Cabinet Member with responsibility for Health and Sustainable Living, has been invited to outline the Executive’s position on combating loneliness in Southampton.

4. This will be followed by a presentation from Marcus Rand, Director of the National Campaign to End Loneliness. He will provide the Panel with an overview of the national picture, evidence of the impact loneliness can have on individuals and society, as well as introducing the framework that the Campaign to End Loneliness and Age UK have developed which sets out a series of practical interventions to address isolation.
5. Loneliness has been identified by the Better Care Programme as a major issue for people living in Southampton and work, co-ordinated by the Integrated Commissioning Unit, is underway to produce a plan to tackle loneliness in the City. Adrian Littlemore, Senior Commissioning Manager will provide the Panel with an overview of this work.
6. The guests invited to present information at the meeting will take questions from the Panel relating to the evidence provided. Copies of any presentations will be made available to the Panel.

RESOURCE IMPLICATIONS

Capital/Revenue

7. N/A

Property/Other

8. N/A.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

9. The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.

Other Legal Implications:

10. None

POLICY FRAMEWORK IMPLICATIONS

11. None

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
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SUPPORTING DOCUMENTATION

Appendices

1.	None
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
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1.	None	
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